2009-10 Budget



& District Profile

**April 2009** 

MADISON METROPOLITAN SCHOOL DISTRICT



Madison, Wisconsin

# LETTER FROM THE SUPERINTENDENT

Dear Members of Our Community,

The mission of the Madison Metropolitan School District is to assure that every student has the knowledge and skills needed for academic achievement and a successful life.

A few months ago, a group of community and school staff members committed time to redevelop a Strategic Plan for the school district. This plan will be presented to the Board of Education in May/June 2009 and will be reviewed and updated annually.

For the foreseeable future, this plan will serve as our road map to know if we are making a difference relative to important student learning outcomes and for the future of our community. To make the most difference, we must continue to partner with you, our community. We are indeed very fortunate to be able to educate our children in a very supportive, caring community.

As a school district, our highest priority must be on our work related to student learning. For our students and the community's children to become proficient learners and caring and contributing members of society, we must remain steadfast in this commitment.

This proposed budget represents how we will fulfill this commitment during the 2009-10 school year.

Related to our mission, we also base our work on the following belief statements:

### Every child has...

- an inexhaustible capacity to learn
- high expectations for his or her learning
- unique attributes, talents and experiences
- the capacity to make responsible decisions
- freedom of thought and expression
- an obligation for the stewardship of resources
- potential to create his/her own future and the future of society
- the right to realize his/her full potential
- the right to be safe and to live free from violence and harassment.

### Families...

- are structured in many different ways
- represent a variety of cultures with different expectations and needs
- have high expectations for the school district to meet the needs of their children
- want what is best for their children.

- · have significant influence on the development of the individual and society
- are integral partners in our learning community.

### Learning is enhanced when...

- expectations for achievement are clear
- standards for performance are consistently high for all students
- the educational process reinforces the joy of learning
- the focus is child by child
- schools help focus student effort around a demanding, research-based curriculum
- positive reciprocal relationships among students, staff, families and our community are
- nurtured
- a culturally relevant curriculum is provided.

### Quality of life and learning is...

- enriched by diversity
- realized by acknowledging the intrinsic dignity within every individual.

#### Our staff...

must be highly competent, caring, child-centered and committed to student success.

This budget proposal reflects the manner in which we are focusing on our mission-work as a district.

### Who do we serve?

• 24,189 students (K-12) - 2nd largest district in Wisconsin

	<u>1990-1991</u>	<u>2008-2009</u>
White	79%	50%
Hispanic	3%	14%
Asian	5%	11%
Black	12%	24%
Native American	1%	1%

- 2000 Census Dane County 11% Persons of Color
- 50.9% Males, 49.1% Females
- 11,363 Elementary
- 5,178 Middle School
- 7,648 High School
- 61 languages spoken in the district
- 3,760 English Language Learners (16% District/5% State)

- 45% Free and Reduced Lunch (32% State)
- 15.6% Students with Disabilities (14.5% State)

### Our Mission-Work

Our mission-work is to assure that our students develop well as learners and future citizens.

Over the past several years, we have been focusing on the following three Board of Education goals:

- All students complete 3rd grade reading at grade level or beyond.
- All students complete Algebra by the end of 9th grade and Geometry by the end of 10th grade.
- All students, regardless of racial, ethnic, socioeconomic or linguistic subgroup, attend school at a 94 percent attendance rate at each grade level.

In the future we will realign goals to the district's revised Strategic Plan and identify new outcome measures to determine the progress we are making in meeting these goals. Future budgets will also reflect more defined proposals to address these needed commitments for our students.

# Summary

Because we understand the relationship between a high quality education and important life outcomes, we take very seriously our responsibility to educate children well. We also understand the trust our community places in us and will continue to listen and engage with members of our community as we further our mission-work as a proud, long-standing institution within our community.

The potential of every child is in our collective hands; we are eager to work with you in fulfilling this honorable goal and commit to utilizing the resources proposed in the 2009-10 district budget to fulfill important student outcomes. We proudly present this budget for the Board of Education's consideration.

Sincerely, Janual G. Neval

Daniel A. Nerad, Ed.D. Superintendent of Schools

# INTRODUCTION

The Executive Summary provides information about the overall Madison Metropolitan School District (MMSD) budget, key factors in building the budget, a budget overview, and a summary budget by departments.

This Executive Summary is designed to explain many of the budget's complexities. For more details, review the 2009-10 Budget Profile, available on the MMSD web site at http://drupal.madison.k12.wi.us/budget/mmsd/2010.

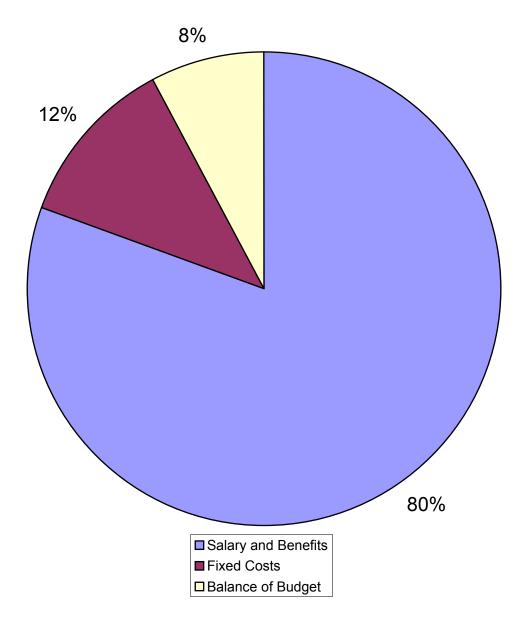
The outcome of the budget development process is a balanced budget.

State-imposed revenue limits, the Qualified Economic Offer and other factors that increase operating costs are critical to understanding the annual need to change or reduce services. Explanations of these factors are included.

As always, we welcome your feedback. Send your comments via e-mail to comments@madison. k12.wi.us or via mail to the Public Information Office, 545 W. Dayton St., Madison, WI 53703.

# WHERE THE BUDGET DOLLARS GO

How and where Madison Metropolitan School District dollars are spent.

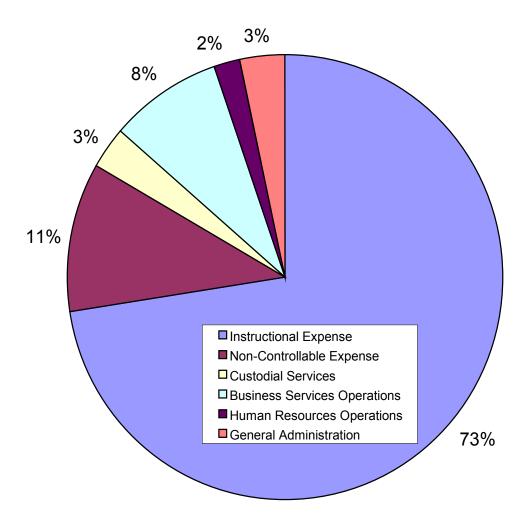


<u>Salaries and Fringe Benefits</u> (80%) include: salaries, Wisconsin Retirement System contribution, FICA, employer contributions to health, dental and life insurance.

<u>Fixed Costs</u> (12%) include: utilities, student transportation, maintenance, debt service, district insurance, etc.

<u>Balance of Budget</u> (8%) includes: controllable costs such as supplies, materials, equipment, professional development, etc.

# WHERE THE BUDGET DOLLARS GO - Continued



<u>Instructional Expense</u> (73%) includes: direct pupil instruction, Special Education, ESL/Bilingual, staff professional development and Student Services.

Non- Controllable Costs (11%) includes: insurance, FICA, retirement, utilities, transportation and debt service.

<u>Custodial Services</u> (3%) includes: custodians and cleaning supplies.

<u>Business Services Operations</u> (8%) includes: building maintenance, accounting, budgeting, risk management, delivery services, printing, purchasing, technical services and business information systems.

<u>Human Resources Operations</u> (2%) includes: employment services, labor relations, benefits management, business information systems and payroll management.

<u>General Administration</u> (3%) includes: superintendent's office, Board of Education, legal services, public communication and federal grant management.

This chart does not include the Madison School and Community Recreation (MSCR) budget.

# **BUILDING THE BUDGET**

When building the budget, the goals and strategic priorities established by the Board of Education are first considered.

### **Board Goals:**

- All students complete 3rd grade reading at grade level or beyond.
- All students complete Algebra by the end of 9th grade and Geometry by the end of 10th grade.
- All students, regardless of racial, ethnic, socioeconomic or linguistic subgroup, attend school at a 94 percent attendance rate at each grade level.

### **Board Strategic Priorities:**

- Instructional Excellence
  - Improving student achievement
  - Offering challenging, diverse and contemporary curriculum and instruction
- Student Support
  - Assuring a safe, respectful and welcoming learning environment
- Staff Effectiveness
  - Recruiting, developing and retaining a highly competent workforce that reflects the diversity of our students
- Home and Community Partnerships
  - Strengthening community and family partnerships and communication
- Fiscal Responsibility
  - Using resources efficiently and strategically

### Revenue Limits and the Qualified Economic Offer (QEO)

Since 1993, Wisconsin's school funding laws have restricted the amount of revenue a local school district can raise from the local property tax levy. The revenue limit law allows a school district to increase its spending based on student enrollment.

For the 2009-10 school year, the district can increase its budget by \$275.00 per student – an amount tied to the annual Consumer Price Index (estimate) – which increases by 2.5% those areas controlled under the revenue limits.

Allowable Revenue Per Student (3 year average)
2008-2009 \$10,682.96
Statutory increase (est.) (+2.5%) 275.00
2009-10 \$10,957.96

State law also sets a 3.8% total package increase (wages and benefits) for teacher compensation. This is called the QEO or Qualified Economic Offer. The QEO allows a school board to offer a 3.8% increase without the union being allowed to go to arbitration to resolve contractual differences. Thus, 3.8% becomes the practical starting point or a minimum in negotiations.

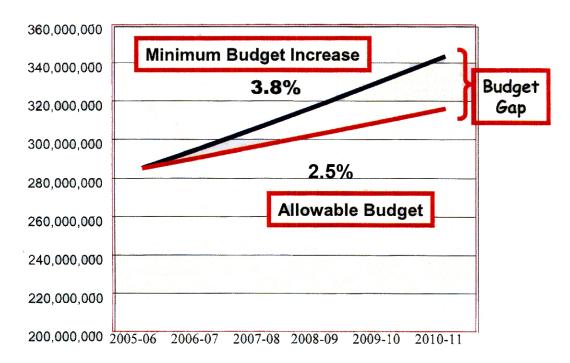
# Qualified Economic Offer of 3.8% for WAGES AND BENEFITS, Minimum Offer

## Why is there an annual budget gap?

As shown earlier, 80 percent of the district's budget is personnel related, and therein lies the dilemma. For example, if 80% of your household spending budget increases by at least 3.8%, but your total income increases only 2.5%, you're going to have to make reductions in your spending. The district must also do this annually to comply with state-imposed revenue limits.

For Madison, these annual cuts have been in the \$6-\$10 million range. For 2009-10, the gap is estimated to be \$3.9 million. This gap is outside of the \$6-\$10 million range due to the approved November 2008 referendum which allows \$5 million of additional funding for 2009-10.

This budget presents recommendations that address the \$3.9 million gap while avoiding the need to make major program and service reductions.



Madison is not unique in this service reduction ritual. School districts across the state have chipped away at programs for students for over a decade.

# **BUDGET OVERVIEW**

The Madison Metropolitan School District's proposed 2009-10 budget provides resources for a sound education for the district's children.

The proposed 2009-10 budget continues to put resources where they are most needed in the classrooms. The budget includes a 2.5% increase per pupil which allows for each school's formula allocation to increase over the prior year based upon projected enrollment figures.

Total spending under the proposed budget is \$367,912,077 which is a decrease of \$100,209 or -.03% over 2008-09. The increase under the revenue limit plus other fund increases or decreases comprises the entire proposed budget. The property tax levy would increase by \$9,330,761 or 4.12% to \$235,661,046.

The total MMSD 2009-10 budget includes many funds. A fund is a separate set of accounting records, segregated for the purpose of carrying on specific activities. A fund is established for accountability purposes to demonstrate that financial resources are being used only for permitted purposes. The Wisconsin Department of Public Instruction specifies the various funds required to be used by Wisconsin school districts.

2009-10 Budget by Fund

Budget	2008-09	2009-10	Change	% Change
General (Funds 10, 21, 23, 27,) Less Interfund Transfers	\$ 320,793,077	\$ 324,430,491	\$ 3,637,414	1.13%
Debt Service (Funds 38, 39)	8,058,577	7,296,888	\$ (761,689)	-9.45%
Capital Projects (Fund 40)	12,168,448	8,876,886	\$ (3,291,562)	-27.05%
Food Service (Fund 50)	9,848,281	10,534,330	\$ 686,049	6.97%
Trust Fund (Fund 70)	68,540	-	\$ (68,540)	-100.00%
Community Services (Fund 80)	15,271,206	14,897,122	\$ (374,084)	-2.45%
Cooperative Programs as Fiscal Agent (Fund 90)	1,804,157	1,876,360	\$ 72,203	4.00%
Totals	\$ 368,012,286	\$ 367,912,077	\$ (100,209)	-0.03%

2009-10 Property Tax Levy by Fund

		 y lax Lovy by la		
Property Tax Levy	2008-09	2009-10	Change	% Change
General (Funds 10, 21, 23, 27,)	\$ 198,215,490	\$ 209,020,137	\$ 10,804,647	5.45%
Debt Service (Funds 38, 39)	7,326,782	7,241,044	(85,738)	-1.17%
Capital Projects (Fund 40)	8,668,448	8,876,886	208,438	2.40%
Community Services (Fund 80)	12,119,565	10,522,979	(1,596,586)	-13.17%
Totals	\$ 226,330,285	\$ 235,661,046	\$ 9,330,761	4.12%

The district continues to face revenue uncertainties because final state and federal education budgets as they affect the MMSD have not been determined at this time (April, 2009).

The following two pages contain the proposed budget's expenditures, broken out by the nine district departments.

(1) District Wide includes Contingencies and Interfund and interdistrict transfers: Contingencies - Contingency accounts hold undesignated dollars to be allocated by the Board of Education at a later date.

### Interfund and interdistrict transfers

- Interfund Transfers Transfer of dollars from one fund of the district to another for services received.
  - Example: Educational Services is expended in Fund 27 and receives dollars from the General Fund to balance.
- Interdistrict Transfers Transfer of dollars to other districts for educational services received.
  - Example: The district is a Fiscal Agent for the Dane County School-To-Work program and also receives educational services from that program, therefore, dollars are transferred to fund 99 for the services that are provided.
- (2) FTE Full-Time Equivalency: A full-time position equals 1.0 FTE. A half-time position equals 0.5 FTE.

2009-2	2009-2010 Proposed Expenditures	0000	0000	0,000,0000	0,000,0000	9000 2000	0000	0,000	0,000,0000	0,000
Summa	Summary by Department	2002-2003	0102-6002	0102-6002	0102-6007	0002-7002	5002-5002	0102-6007	0102-6002	0102-6007
Line#		Revised	Continue	Budget	incr/Decr	Actuals	Revised Budget	Continue	Budget	incr/Decr
-	Office of Elementary Ed	7.36	8.46	8.46	00:00	1,275,461	1,064,192	991,228	991,228	0
2	Elementary Schools	1,015.72	1,004.16	995.16	-9.00	71,210,483	77,764,808	79,433,249	78,889,545	-543,704
ဗ	Elementary Bldg Support	0.00	0.00	0.00	0.00	10,764	6,711	6,879	6,879	0
4	ELEMENTARY EDUCATION	1,023.08	1,012.62	1,003.62	-9.00	72,496,708	78,835,711	80,431,356	79,887,652	-543,704
2	Office of Secondary Ed	14.50	14.80	14.80	0.00	1,007,356	2,517,599	2,558,484	2,558,484	0
9	Middle Schools	386.28	392.73	390.23	-2.50	29,229,635	30,346,230	32,044,532	31,893,499	-151,033
7	High Schools	414.05	425.32	422.82	-2.50	34,624,141	35,094,488	36,062,581	35,911,548	-151,033
∞	Athletics Administration	3.00	3.00	3.00	00:00	2,061,085	2,182,785	2,345,350	2,345,350	0
တ	Secondary Building Support	0.00	00:00	0.00	00:00	10,484	9,169	868'6	9,398	0
10	SECONDARY EDUCATION	817.83	835.85	830.85	-5.00	66,932,702	70,150,271	73,020,346	72,718,280	-302,066
1	Office of Education Services	777.83	810.86	790.86	-20.00	58,121,920	59,615,938	60,995,882	59,904,178	-1,091,704
12	ESL (English Second Language)	205.52	215.29	204.29	-11.00	13,680,201	14,577,719	15,889,945	15,173,659	-716,286
13	Elem/Middle/High Schl Support	0.00	00:00	0.00	00:00	498,903	618,448	728,877	728,877	0
4	EDUCATION SERVICE	983.35	1,026.15	995.15	-31.00	72,301,023	74,812,104	77,614,704	75,806,714	-1,807,990
15	Office of Teaching & Learning	11.50	12.90	12.90	0.00	1,970,940	2,050,784	2,189,257	2,189,257	0
16	Physical Ed & Fine Arts	2.00	2.00	2.00	00:0	648,751	321,671	299,243	299,243	0
17	Language Arts & Reading	6.50	7.50	7.50	0.00	683,288	765,463	791,012	791,012	0
18	Mathematics	8.00	2.00	7.00	0.00	924,360	769,051	638,288	638,288	0
19	Technology	0.00	00:00	0.00	0.00	282,769	148,170	99,297	99,297	0
20	Science	4.95	4.95	4.95	0.00	679,044	801,330	565,345	565,345	0
21	Media Services	11.24	11.20	11.20	0.00	1,417,123	1,489,979	1,298,632	1,298,632	0
22	Social Studies & Foreign Lang	1.00	1.00	1.00	0.00	350,511	575,371	524,404	524,404	0
23	Vocational Education	1.50	1.50	1.50	0.00	529,076	510,884	299,836	299,836	0
24	Talented & Gifted	7.00	7.00	7.00	0.00	662,051	683,800	716,977	716,977	0
25	TEACHING AND LEARNING	53.69	52.05	55.05	0.00	8,147,914	8,116,502	7,422,290	7,422,290	0
26	Office of Business Services	1.50	1.50	1.50	0.00	1,947,180	236,461	261,956	261,956	0
27	Budget, Planning & Accounting	15.28	15.26	15.26	0.00	2,589,034	3,277,782	3,358,217	3,358,217	0
28	Administrative Services	16.50	16.50	15.50	-1.00	6,810,798	8,079,230	8,060,271	7,125,242	-935,029
29	Building Services	239.15	240.25	242.25	2.00	33,913,515	38,515,176	38,102,649	38,273,106	170,457
30	Food Services	113.16	112.17	112.17	00:00	8,859,434	9,356,395	9,999,535	9,999,535	0
31	District Wide Operations	0.00	00:00	1.00	1.00	56,613,120	58,597,550	61,523,829	59,922,873	-1,600,956
32	BUSINESS SERVICES	385.59	385.68	387.68	2.00	110,733,080	118,062,595	121,306,457	118,940,929	-2,365,528
33	Office of Human Resources	3.00	3.00	3.00	00:0	381,528	379,106	393,747	393,747	0
34	Benefits	4.00	4.00	4.00	00:0	7,041,887	8,562,396	7,647,065	7,647,065	0
35	Employment	10.01	10.00	10.00	00:00	1,240,551	1,228,945	1,296,351	1,296,351	0

Financial Information

2009-2	2009-2010 Proposed Expenditures	2008-2009	2009-2010	2009-2010	2009-2010	2007-2008	2008-2009	2009-2010	2009-2010	2009-2010
		Revised	Cost to	Balanced	Incr/Decr	Actuals	Revised	Cost to	Balanced	Incr/Decr
Fine#		Budget	Confinue	Budget			Budget	Continue	Budget	
36	Labor Relations	6.22	6.19	6.19	0.00	736,043	789,093	823,493	823,493	0
37	Recruiting	1.00	1.00	1.00	0.00	161,042	170,940	177,116	177,116	0
38	Payroll	4.00	4.00	4.00	00:00	334,169	344,534	363,946	363,946	0
39	Operations	0.00	0.00	0.00	0.00	112,580	195,417	696,448	696,448	0
40	HUMAN RESOURCES	28.23	28.19	28.19	0.00	10,007,800	11,670,431	11,398,165	11,398,165	0
41	Office of MSCR	20.74	21.76	21.76	0.00	3,158,782	2,815,528	2,936,446	2,936,446	0
42	Adult Programs	8.00	8.00	8.00	0.00	1,185,379	1,706,753	1,562,586	1,562,586	0
43	Youth Programs	25.00	26.40	26.40	0.00	3,747,434	7,481,157	7,042,631	7,042,631	0
44	CLC Grant Programs	1.00	0.00	0.00	00.00	2,537,903	643	0	0	0
45	MSCR/COMMUNITY RECREATION	54.74	56.16	56.16	00.00	10,629,497	12,004,080	11,541,663	11,541,663	0
46	Office of Student Services	2.70	3.75	3.75	00:00	337,930	302,495	363,911	363,911	0
47	Social Work & Psychologists	76.80	78.80	78.80	00:00	6,890,666	6,720,870	6,952,691	6,952,691	0
48	Health Services	54.63	55.87	55.87	0.00	3,791,334	3,824,948	4,005,165	4,005,165	0
49	Alternative Education Programs	59.28	58.85	58.85	00:00	7,776,203	8,937,699	8,893,615	8,893,615	0
20	AODA	2.00	1.35	1.35	00:00	262,296	219,385	93,728	93,728	0
51	Guidance	29.00	26.90	26.90	0.00	2,699,647	2,716,292	2,615,646	2,615,646	0
52	STUDENT SERVICES	224.41	225.52	225.52	0.00	21,758,076	22,721,689	22,924,755	22,924,755	0
53	Office of Superintendent	29.75	31.74	31.74	0.00	1,868,252	2,206,119	2,593,980	2,593,980	0
54	Public Info/Commun Development	10.11	10.09	10.09	0.00	1,046,223	1,010,205	1,049,610	1,049,610	0
55	Special Asst To Superintendent	5.00	2.00	5.00	0.00	960,867	1,032,058	1,018,559	1,018,559	0
26	Board Of Education	8.00	8.00	8.00	00:00	226,203	190,631	209,875	209,875	0
22	Legal Services	4.50	4.50	4.50	0.00	726,765	733,134	763,898	763,898	0
28	Government Programs	7.71	10.76	10.76	0.00	1,575,597	868,101	940/6	970,895	0
29	CIO	35.00	35.00	35.00	00:00	7,870,142	7,957,171	7,943,633	7,943,633	0
09	Cooperative Programs	96:0	0.96	96.0	0.00	425,901	456,216	254,354	254,354	0
61	SUPERINTENDENT	101.03	106.05	106.05	0.00	14,699,952	14,453,635	14,804,804	14,804,804	0
62	Fund 40s (Not 41)			•		12,483,039	3,500,000		•	•
63	Fund 60s			•	•	2,478,233			·	
64	Fund 70s			•	•	284,253	68,540	•	•	
92	DISTRICT TOTALS	3,671.95	3,731.27	3,688.27	43.00	402,952,276	414,395,558	420,464,540	415,445,253	-5,019,287