# MADSON MERROPOLIIN SHHOL DISTRCT 

Business Services Depariment


TO: $\quad$ Members of the Board of Education
FROM: Daniel A. Nerad, Superintendent
DATE: August, 18, 2008
Subject: Executive Summary - Three Year Financial Forecast

## Background:

An update of the annual budget forecast model has been completed by the district's contracted consultant PMA Financial Network, Inc. Utilizing the Board of Education adopted 2008-09 budget, PMA cast forward a revised three-year financial forecast which identifies the expected budget gap under revenue limits for 2009-10, 2010-11 and 2011-12. The attached materials include a summary of the parameters utilized in the analysis and a summary for the projected gap.

Enrollment data was used from the 2007-08 published projections utilizing a conservative approach to future year's growth for 2009-10, 2010-11 and 2011-12 and taking into consideration that enrollment increases benefit the district when the student has been in the district for three consecutive years as the revenue limit does not give full credit until then.

The original projected budget gap for the three fiscal years were approximately:

| $2009-10$ | $\$ 9,200,000$ |
| :--- | :--- |
| $2010-11$ | $\$ 6,000,000$ |
| $2011-12$ | $\$ 5,100,000$ |

The budget forecast parameters that have changed since April are provided in your packet.

## Summary:

The budget forecast for 2009-10 projects a budget gap of $\$ 8,111,826$. Projected gaps for subsequent years are:

- 2010-11 \$4,368,907
- 2011-12 \$4,262,001

Note: This forecast is an estimate based on conservative enrollment projections, 2008-09 staffing data, and assumptions for major expenditures for the 2009-10, 2010-11 and 2011-12 fiscal years which are all contained in this report.

# Madison Metropolitan School District <br> Major Changes to the Budget Forecast August 18, 2008 

Parameters that affect the 2009-10, 2010-11 and 2011-12 financial forecast gaps are as follows:

## Revenues:

- Student Fees at the school level carried forward in the amount of $\$ 1,100,000$
- Increase in categorical aid for Psychologists, Social Workers, Guidance Counselors and Nurses
- Transfer of Service Exemption increase in 2008-09 of $\$ 400,000$
- Projected Revenue Limit increase in the per pupil amount from 2.8\% to 2.5\%
- Projected High Cost Special Education Aid \$800,000 in 2009-10 and carried forward


## Expenditures:

- Updated settlement amounts and projected increases for salaries and benefits
- Open Enrollment increase of $10 \%$ per year from $0 \%$ in previous projection

Madison Metropolitan School District
Fund 10-Projection Summary - No Referendum - Fund 41 Not Implemented

|  | $\begin{aligned} & \text { PTGMI } \\ & 4 x=2009 \end{aligned}$ |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUE |  |  |  |  |  |  |  |
| Local Sources | \$221,121,169 | \$224,441,603 | 1.50\% | \$218,611,602 | -2.60\% | \$215,206,352 | -1.56\% |
| State Sources | \$73,783,063 | \$73,681,231 | -0.14\% | \$83,227,815 | 12.96\% | \$97,642,430 | 17.32\% |
| Federal Sources | \$8,876,808 | \$8,876,808 | 0.00\% | \$8,876,808 | 0.00\% | \$8,876,808 | 0.00\% |
| Other | \$2,352,695 | \$2,582,663 | 9.77\% | \$2,612,143 | 1.14\% | \$2,642,518 | 1.16\% |
| TOTAL REVENUE |  |  |  |  |  |  |  |
| EXPENDITURES |  |  |  |  |  |  |  |
| Salary and Benefits | \$211,442,297 | \$219,644,899 | 3.88\% | \$2.28,736,869 | 4.14\% | \$239,691,039 | 4.79\% |
| Other Objects | \$94,691,438 | \$98,049,232 | 3.55\% | \$97,072,232 | -1.00\% | \$101,419,803 | 4.48\% |
| TOTAL EXPENDITURES | \$306633, | 全 $8317,694,131$ | 3.78\% | \$325,809,101. | 2.55\% | \$341,110,842 | 4.70\% |
| EXCESS (DEFICIT) REVENUE OVER EXPENDITURES Excess (Deficit) Over Previous Fiscal Year |  |  |  |  |  |  |  |
|  | (4W) 80. |  |  |  |  |  |  |
|  | $(\$ 8,111,826) \quad(\$ 4,368,907) \quad(\$ 4,262,001)$ |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| PROJECTED YEAR-END FUND |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| FUND BALANCE AS \% OF |  |  |  |  |  |  |  |
| EXPENDITURES | 7.07\% | 4.26\% |  | 0.32\% |  | -4.60\% |  |
| FUND BALANCE AS A \# Of |  |  |  |  |  |  |  |
| MONTHS OF EXPENDITURES | 0.85 | 0.51 |  | 0.04 |  | (0.55) |  |

Madison Metropolitan School District
Tax Levy Analysis - No Referendum - rund 41 Not mplemented

|  |  | Actual |  |  |  |  | Whek | Projections |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Wrer-2004 | Tx2005 | xx2006 | 182207\% | 5x2008 |  |  |  |  |
| Tax Levy |  |  |  |  |  |  |  |  |  |  |
| Fund 10 | General Fund | \$182,693,000 | \$187,680,455 | \$185,317,558 | \$193,818,516 | \$201,209,415 | \$204,947,372 | \$213,702,815 | \$207,776,915 | \$204,277,441 |
| Fund 10 | Property Tax Charge Back Levy | \$138,228 | \$70,818 | \$122,301 | \$120,707 | \$195,010 | 5208,468 | \$214,514 | \$214.514 | \$214.514 |
|  | Total General Fund Levy | \$182,831,228 | \$187,751,273 | \$185,439,859 | \$193,939,223 | \$201,404,425 | \$205,155,840 | \$213,917,329 | \$207,991,429 | \$204,491,955 |
|  | Percent Change |  | 2.69\% | -1.23\% | 4.58\% | 3.85\% | 1.86\% | 4.27\% | $-2.77 \%$ | -1.68\% |
| Fund 38 | Non-Referendum Debt Sve. | 5888,686 | \$1,014,971 | \$1,000,668 | \$1,010,944 | \$325,204 | 5724,256 | \$65,250 | \$65,250 | \$65,250 |
|  | Percent Change |  | 14.21\% | -1.41\% | 1.03\% | -67,83\% | 122.71\% | -90.95\% |  |  |
| Fund 39 | Referendum Approved Debt Syc. | \$5,122,180 | \$5,451,345 | \$5,334,887 | \$4,325,581 | \$7,040,075 | \$7,261,532 | \$7,175,794 | \$7,108,081 | \$4,780,775 |
|  | Percent Change |  | 6.43\% | -2.14\% | -18.92\% | 62.75\% | 3.15\% | -1.18\% | -0.94\% | -32.74\% |
| Fund 41 | Capital Expansion Fund Percent Change |  |  |  |  |  |  |  |  |  |
| Fund 80 | Community Service Fund | \$7,396,009 | \$8,228,829 | \$8,587,841 | \$9,930,331 | \$11,520,780 | \$12,482,833 | \$12,982,146 | \$13,501,432 | \$14,041,489 |
|  | Percent Change |  | 11.26\% | 4.36\% | 15.63\% | 16.02\% | 8.35\% | 4.00\% | - $4.00 \%$ | 4.00\% |
|  | Total Levy | \$196,238,103 | \$202,446,418 | \$200,363,255 | \$209,206,079 | \$220,290,484 | \$225,624,461 | \$234,140,519 | 5228,666,193 | 5223,379,470 |
|  | Percent Change |  | 3.16\% | -1.03\% | 4.41\% | 5.30\% | 2.42\% | 3,77\% | -2.34\% | -2.31\% |


| Equalized Valuation |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| TJF-Out Tax Appotionment Equalized Vahution <br> Percent Change | 516,111,328,273 | $517,600,737,346$ $9.24 \%$ | S19,212,707885 $9.16 \%$ | $520,882,231,258$ $8.69 \%$ | $521.858,763,192$ $4.68 \%$ | $522,733,092,920$ <br> $4.00 \%$ | $523,642,4166,636$ $4.09 \%$ | $524,588.113,302$ $4.00 \%$ | $\begin{array}{r}\$ 25,571,637,834 \\ 4.00 \% \\ \hline\end{array}$ |
| Mill Rate |  |  |  |  |  |  |  |  |  |
| Fund 10 General Fund | \$11.35 | \$10.67 | 59.65 | \$9.29 | \$9.21 | 59.02 | 59.05 | \$8.46 | \$8.00 |
| Fund 38 Non-Referendum Debt Svc. | \$0.06 | \$0.06 | 50,05 | \$0.05 | \$0.01 | \$0.03 |  |  |  |
| Fund 39 Referendum Approved Debt Svc. | 50.32 | \$0.31 | \$0.28 | \$0.21 | \$0.32 | \$0.32 | \$0.30 | 50.29 | \$0.19 |
|  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |
| Mill Rate Total | \$12.18 | \$11.50 | \$10.43 | \$10.02 | \$10.08 | 59.92 | 59.90 | \$9.30 | \$8.74 |
| Percent Change |  | -5.58\% | -930\% | -3.93\% | 0.60\% | -1.59\% | -0.20\% | -6.06\% | -6.02\% |



# Updated Parameters and Assumptions for the Three Year Budget Forecast 

## REVENUE

## Revenue Limit Increase per Pupil

Per statute, the statewide per pupil increase in the revenue limit (\$264.12 in 2007-08) will be increased by the percent increase in the CPI from March 31, 2007 to March 31, 2008. An increase of $2.8 \%$ (per pupil of $\$ 271.52$ ) in 2008-09 and $2.5 \%$ was carried forward.

## September Enrollment

Enrollment data was used from the 2007-08 published projections utilizing a conservative approach to future year's growth for 2009-10, 2010-11 and 2011-12 and taking into consideration that enrollment increases benefit the district when the student has been in the district for three consecutive years as the revenue limit does not give full credit until then.

## Student Fees

Student fees of all types are assumed to be unchanged.

## State Equalization Aid

Equalization Aid is calculated based on conservative estimates for increases to the state aid formula guarantees and changes to accounting practices for tracking maintenance and capital expenditures.

## State Categorical Aids

Categorical aids for library, transportation and bilingual programs are assumed to be unchanged.

## Investment Income

Interest rates are assumed to not increase.

## State Special Education Aid

A state reimbursement rate of $28.8 \%$ of eligible special education costs is assumed for 2008-09. Beginning in 2009-10 we are assuming a decrease of $.5 \%$ in the state reimbursement rate.

## Other Revenue

Other forms of revenue are assumed to be unchanged.

## High Cost EEN Program Aid

The budget includes $\$ 600,000$ for state aid for high cost/low incidence programs, adjusted to add $\$ 500,000$ during the 2008-09 budget build an additional $\$ 500,000$ was added to revenue based on the claim submitted and accepted. This estimate is based on historical amounts received.

## EXPENDITURES

## Employee Salaries \& Benefits

Updated settlement amounts and projected increases for salaries and benefits

## Teacher Salary Horizontal Movement

Horizontal movement of teachers on the salary schedule is projected to be $\$ 400,000$ each year, based on the average of the three previous years.

## Temporary Salaries \& Benefits (Substitutes, Overtime, Etc.)

Temporary salaries and applicable fringe benefits are being increased $3 \%$

## Staffing

Staffing levels have been established per enrollment projections.

## Natural Gas, Electricity, Sewer \& Water

Based on discussions with representatives of utility suppliers, natural gas is expected to increase $8.0 \%$; electricity by $5.2 \%$ and water, sewer and phone by $3 \%$ each.

## Pupil Transportation

Pupil transportation costs are assumed to increase $4.2 \%$. We will continue to monitor the fuel escalator.

## Other Non-Salary Objects

All other budget categories are assumed to increase by $2.5 \%$.

## Salary Savings

The salary savings account is budgeted at $\$ 1$ million.

## General Fund Contingency

The budgeted contingency is $\$ 650,000$.

## Retiring Teachers

It is assumed that 82 teachers will retire each year. The number of teachers and the savings are both based on the average of the previous five years. The cost of the resulting vacancies is based on Step 4 and Lane 4 of the salary schedule.

## Insurance \& Judgements

Project a $5 \%$ increase on all non-employee insurances (ie general liability, worker's compensation, etc)

## Open Enrollment

Open enrollment expenses are assumed to increase at $10 \%$ annually while revenues are being estimated to remain the same.

## Maintenance

Maintenance revenue and expenditures reflect amounts authorized by taxpayers in the 2005 referendum.

## Community Service Fund (80) Contingency

The Community Service Fund (80) contingency of $\$ 300,000$ has been restored and assumes half of that amount will be absorbed each year by continuing expenses.

## Community Service Fund (80) MSCR

Community Service Fund (80) MSCR costs are expected to increase by $4 \%$.

## Debt Service Payoff

The District will receive a payment from the City of Madison because a TIF district is being paid off. The District will pay off $\$ 1,580,985.51$ using some of the TIF revenue. Principal amounts in 2009-10 and beyond for these obligations will be prepaid, saving the District interest cost in those future years. These loans were selected for payoff based on the interest rate, the length of the loan remaining, full payoff capability and prepayment penalties. None of the loans selected for payoff has a prepayment penalty and all will be paid in full.

